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631 643 692 645 arrived, and there were deep-throated shouts of '*Bayete*' until he sat in his chair. The proceedings were under complete control from beginning to end. After a brief introductory speech, delivered for the Paramount by his 'mouthpiece', the matters for the assembly were introduced one by one by the councillors of the Paramount and were spoken to first 'from the platform', that is from the group round the Paramount. Then it was open for any of the *ahumuzana* or headmen to speak 'from the floor'. They did so vigorously but respectfully, and there appeared to be no hesitation in putting forward views which were divergent from those expressed 'from the platform', and questions were asked with freedom.

The topics covered a wide range of subjects and dealt partly with matters sent on by the Administration and partly with the enforcement of regulations emanating from the Paramount for his area. A letter from [744] the health authorities about the incidence of bubonic plague in Southern Rhodesia was accompanied by an order to kill all rats and rabbits. Several headmen stood up and said they had heard by letter from men in the south about this. The Agricultural Department sent a notice exhorting men to take up gardens, and to go and settle and build villages below the escarpment where cotton and tobacco could be grown for sale. Those who went there as a group under a leader, so the notice said, would have that leader recognized as a headman. This drew a number of comments from the audience, some warmly supporting the scheme, others opposing it. The supporters welcomed the chance of earning money from cash crops and of having new headmen recognized in the new villages. The opposers repudiated the idea of setting up new villages. 'Why should we divide ourselves? We have our chiefs and our headmen. Let us stay together' was their theme, adding as a significant afterthought: 'If we go to those hot lands, our cattle will die'. The Paramount had introduced a marriage certificate for which a shilling had to [651 585] be paid at the chief's court when the marriage was registered. Very few shillings were coming in and the Paramount wanted to know why. A number of men leaped to their feet and wanted to speak, and the *izinduna* had to keep order by pointing to individuals: 'You, what are your words?' The gist of that discussion was that Christians had to pay a shilling to the mission for being married in church, and they wanted to know if they must pay another shilling to the Paramount. His verdict was that Christians would have to pay twice because it was his law that marriages must be registered in the courts. There was much talk among the audience during and after this discussion and the *izinduna* had to call for order several times.

Two well-received items on the agenda were that permission had been given by the Government for villagers living on the Portuguese [648] boundary to go and hoe gardens over the frontier. This use of lands over the frontier, both as grazing-grounds and as gardens, had been

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He was a student of Ngoni history and custom, and used his travels as treasurer to collect new information. He always intended to write a history of the central kingdom as Cibambo had done for the northern kingdom, but his public duties never gave him time.

In making contact with his people and keeping in touch with his officials the Paramount did not rely only on their visits to the royal village. Two or three times a year he toured his kingdom, accompanied by his *mlomo wenkosi* and the treasurer, and stayed at the head villages of the chiefs and also of other *alumuzana*. The treasurer spoke enthusiastically of the Paramount's habit of making himself known to his people and enabling them to present petitions to him in person. He met village headmen on their own ground, and *alumuzana* who were unostentatiously directing the affairs of their villages and areas, as well as the official chiefs or Subordinate Native Authorities. He saw for himself how his own regulations were being carried out and how the measures for agricultural improvement and cattle-dipping which the Government was promoting were being adopted. These visits in his own territory were followed by visits to Blantyre and Zomba and to the mining centres outside the country where his people were working. He was thus able to check on the conditions in the subordinate chiefs' areas which had been created by the prolonged absence of men from the villages.

The Paramount and changes in law and custom

Through his school education at Blantyre, his membership of a Christian church, and through attending the chiefs' course at the Jeanes School in Zomba, the Paramount stood between the old and the new in the changing conditions in his kingdom. After the 1933 Ordinance one of the changes in administration was that a Native Authority had to budget for income and expenditure in his area. The income for 1935 for this area was £959, made up of a share of the taxes; fifty per cent. of the yearly rental of stores; court fines and fees and beer licences. The expenditure was £832, under items of salaries to the Paramount and subordinate chiefs; salaries for messengers, councillors, clerks and policemen; payment of fourpence per tax to the headmen of the villages so that it was to their advantage to collect the full amount; and a small sum for uniforms, office expenses and such items as cash boxes and handcuffs. This budget for the central Ngoni kingdom was drawn up in consultation with the District Officer by the Paramount and his treasurer. It was a source of great pride to the treasurer that he had, as we have seen, his own key to a safe in the District Office where he put the tax money collected in the area, and drew out sums needed for expenditure in the Paramount's office.

In 1933, as already mentioned, a meeting of subordinate chiefs, *alumuzana* and headmen heard the Paramount's proposals for new regulations about village improvement and agreed to them. These regulations were

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called 'to make a clean village', and were one of the results of the Paramount's visits to his area. They included building latrines, sweeping the open spaces round huts, disposing of rubbish, mending roofs and fences, smooth mudding of houses, digging wells. The Paramount appointed three men who were called *masanitari* to go round the villages to inspect and report to him, and instituted a system of fines for failure to carry out these measures. In addition to promoting clean villages, he ordered that cattle were to be dipped regularly, cultivation was to be carried out by a ridge system instead of mounds, and all sick people, especially women, were to attend hospital. He sent his own daughter to hospital for her confinement, and she attended the baby clinic regularly with her child.

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Some of the changes in local customs which the Paramount ordered were not so easy to enforce as the newer practices in relation to health and hygiene. He forbade drinking at night when quarrelling became rife; he prohibited Cewa dances such as *vinyau* and *malombo* and the Cewa female puberty rite of *cinamwali*. The only dances allowed were the Ngoni dance *ngoma*; the *ligubo* or war-dance at his village; and the individual hero's dance (*ligiya*) when a lion or leopard was brought to his village. Marriages had to be registered, and births and deaths recorded and reported to the Paramount when he visited the villages.

It was always possible to start an argument among the senior men sitting on the Paramount's *bwalo*, or on the steps of his court-house, either on the subject of how far Ngoni law and custom had replaced local Ntumba and Cewa custom, or on the advantages and disadvantages of the modern reforms of the Paramount. Some of the older men were anxious to establish that the Ngoni, meaning those of the trans-Zambesi clans, had not only achieved a political conquest but had also changed the practices of the local peoples and made them observe Ngoni customs. They used to assert, among other things, that the local people had become patrilineal, and had adopted a *lobola* form of marriage—statements which could easily be disproved and were laughed at by the onlookers. On the other hand, they were right when they said that Ngoni laws and court procedure were universally approved and followed, and that the younger generations at least were willing to carry out the welfare measures of the Paramount. One constant feature of all such discussions of recent changes was the steady support given by the Ntumba and Tengo clan leaders to the Paramount and his rule. This, more than any other feature, proved that the trans-Zambesi pattern of political rule had triumphed, and that in their loyalty to the Paramount and their practice of Ngoni custom the village headmen and their families could be counted on to support the rulers.

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surveys. In an astonishing number of cases these sites were in completely waterless country and what were stated to have been permanent streams, pools and springs had dried up. The fierce late fires which swept through the empty country each year may have been a major cause of the dessication.

§ 4. *Roads and Watering Points*

After survey had been completed and before movement into an area started, roads (generally earth tracks twelve feet wide) were constructed. These were essential in order to facilitate movements of people and their food-stocks and goods, to enable subsequent supervision and to allow of the construction of watering-points. The preliminary surveys and the maps constructed from them were invaluable in planning the road systems in relation to topography and soils, so that they would be passable throughout the year.

Wherever necessary plans were prepared in advance, also on the basis of the preliminary surveys, to provide sufficient water for the number of people to be moved into each area, and the work of constructing water points was undertaken by the Water Development Department. Water was usually provided by means of dug wells (25 to 100 feet in depth), occasionally supplemented by bore-holes, but in some areas wells were unsuccessful and earth dams were constructed. In one locality, the Mushiri resettlement area of Ndola, a particularly favourable site was used to make a large central dam which was stocked with bream (*Tilapia spp.*) in the hope of producing a fish supply for the surrounding villages. A large scale water programme was undertaken, and is still in progress, in the Eastern Province and a minor programme of some thirty wells has been completed in Ndola District where natural supplies are very much better.

§ 5. *Game and Tsetse Control*

Another difficulty was the occurance of destructive game in unoccupied country. Villages commonly objected to movement on the grounds that elephant and wild pigs would destroy the crops, an objection which often contained a good deal of substance.

Reduction of destructive game was carried out, as far as ammunition supplies and trained African staff would allow, by the Department of Game and Tsetse Control.

In the northern part of Fort Jameson Districts, where a few cases of sleeping sickness appeared among villages moved into a 'fly' area, a campaign of game elimination was undertaken by the Department in conjunction with the clearing of 'hard pan' (pockets of *Albizzia Harveyi* on compacting pedocal soils, generally near watercourses). These measures appear to be giving very satisfactory and rapid results and the fly has been much reduced or eliminated in areas where it was formerly abundant.

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Other parts of the Eastern Province resettlement areas are also 'fly' country, but apparently free from sleeping sickness and it is only in the northern zone that intensive measures against tsetse have been carried out so far. The large available land area in Mkushi enabled the relatively small 'fly' areas to be avoided. This was fortunate as sleeping sickness is believed to be endemic in the western 'fly' areas of Mkushi.

The resettlement area of Ndola District was believed to contain sparse 'fly' in local pockets. Trials were made by the Agricultural and Veterinary Departments in co-operation by placing herds of cattle throughout the area and grazing them within a definite range about the kraals. Ten herds each of five beasts were used; the animals were numbered and blood slides were taken from each at frequent intervals. As a result of these trials it was found that almost the whole area was free of trypanosomyaisis and suitable for stock raising, and the small areas of 'fly' infestation were defined.

§ 6. *Method of Settlement*

Areas for resettlement were allocated to each tribe and chieftaincy in accordance with the general plan to restore the population-land balance as far as possible. Movement was, in theory at least, entirely voluntary but in many cases a good deal of persuasion was necessary to obtain the necessary number of villages. Most villages naturally preferred that their neighbour should move and that they should take over the vacated land rather than go to the trouble of moving. District Officers and Agricultural Officers held preliminary discussions with the people and the question of the villages to move into the resettlement areas was settled with the co-operation of the Native Authorities. Population counts of these villages were made, usually by District Officers.

Headmen and other representatives of the villagers who had finally elected to move then toured the area allocated to them and selected sites for the new villages. The headmen and the villagers almost invariably arranged this matter among themselves without any difficulty whatsoever. The selected sites were then marked on the Vegetation-Soil Map. Blocks of land having an estimated carrying capacity approximating to the total villages population, allowing for temporary absentees, were demarcated around the selected sites, using roads, streams, hills and cut or blazed lines as boundaries. Estimates of land carrying capacity were, of course, based on the traditional agriculture of the people concerned. This allocation of land areas for individual villages proved universally popular; the people are jealous of their boundaries and, apparently, willing to maintain them. They have usually built permanent stone beacons, to replace temporary timber structures, where the boundaries are not clearly defined by natural features.

This general method of controlled settlement was not individually applied or always possible. The great escarpment area of the Eastern Province,